

IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

10	MARTIN A. RAMIREZ,)	No. C 08-2159 MMC (PR)
11	Petitioner,)	ORDER DENYING PETITION FOR
12	v.)	WRIT OF HABEAS CORPUS;
13	BEN CURRY, Warden,)	DENYING CERTIFICATE OF
14	Respondent.)	APPEALABILITY
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16 On April 25, 2008, petitioner, a California prisoner incarcerated at the Correctional
17 Training Facility, Soledad, and proceeding pro se, filed the above-titled petition for a writ of
18 habeas corpus pursuant to 28 U.S.C. § 2254, challenging a 2007 decision by the California
19 Board of Prison Hearings (“Board”) to deny petitioner parole. Respondent filed an answer to
20 the petition and petitioner filed a traverse.

21 Subsequently, the Ninth Circuit issued its decision in Hayward v. Marshall, 603 F.3d
22 546 (9th Cir. 2010) (en banc), which addressed important issues relating to federal habeas
23 review of Board decisions denying parole to California state prisoners. After the parties filed
24 supplemental briefs explaining their views of how the Hayward en banc decision applies to
25 the facts presented in the instant petition, the United States Supreme Court filed its opinion in
26 Swarthout v. Cooke, 131 S. Ct. 859 (2011) (per curiam), which opinion clarifies the
27 constitutionally required standard of review applicable to petitioner’s due process claim
28 herein.

1 For the reasons discussed below, the petition will be denied.

2 **BACKGROUND**

3 In 1987, in the Superior Court of Los Angeles County (“Superior Court”), petitioner
4 was convicted of second degree murder. He was sentenced to a term of fifteen years to life
5 in state prison. The conviction was affirmed on appeal; petitioner did not seek review from
6 the California Supreme Court.

7 Petitioner’s third parole suitability hearing, which is the subject of the instant petition,
8 was held on April 25, 2007. At the conclusion of the hearing, the Board, after having
9 reviewed the facts of the commitment offense, petitioner’s social and criminal history, his
10 employment, educational and disciplinary history while incarcerated, and his mental health
11 reports, found petitioner was not yet suitable for parole and would pose an unreasonable risk
12 of danger to society or threat to public safety if released from prison. (Resp’t Answer to
13 Order to Show Cause (“Answer”) Ex. 1 (Super. Ct. Pet.) Parole Hearing Transcript
14 (“Transcript”) at 45-50).)¹

15 After he was denied parole, petitioner filed a habeas petition in the Superior Court,
16 challenging the Board’s decision. In an opinion issued October 26, 2007, the Superior Court
17 denied relief, finding the Board properly applied state parole statutes and regulations to find
18 petitioner unsuitable for parole, and that some evidence supported the Board’s decision.
19 (Answer Ex. 2.) Petitioner next filed a habeas petition in the California Court of Appeal.
20 The Court of Appeal denied the petition in a reasoned order, finding there was some evidence
21 to support the Board’s decision. (Answer Ex. 4.) Petitioner then filed a petition for review in
22 the California Supreme Court; the petition was summarily denied on April 5, 2008. (Answer
23 Ex. 5.)

24 Petitioner next filed the instant petition, in which he claims the Board did not provide
25 him with a hearing that met the requirements of federal due process. In particular, petitioner
26 claims the Board’s decision to deny parole was not supported by some evidence that

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28 ¹Unless otherwise noted, all references herein to exhibits are to exhibits submitted by
respondent in support of the Answer.

1 petitioner at that time posed a danger to society if released, but, instead, was based solely on
2 the unchanging circumstances of the commitment offense.

3 DISCUSSION

4 A. Standard of Review

5 A federal district court may entertain a petition for a writ of habeas corpus “in behalf
6 of a person in custody pursuant to the judgment of a State court only on the ground that he is
7 in custody in violation of the Constitution or laws or treaties of the United States.” 28 U.S.C.
8 § 2254(a). The petition may not be granted with respect to any claim that was adjudicated on
9 the merits in state court unless the state court’s adjudication of the claim: “(1) resulted in a
10 decision that was contrary to, or involved an unreasonable application of, clearly established
11 Federal law, as determined by the Supreme Court of the United States; or (2) resulted in a
12 decision that was based on an unreasonable determination of the facts in light of the evidence
13 presented in the State court proceeding.” 28 U.S.C. § 2254(d); see Williams (Terry) v.
14 Taylor, 529 U.S. 362, 409-13 (2000). Section 2254(d) applies to a habeas petition filed by a
15 state prisoner challenging the denial of parole. Sass v. California Board of Prison Terms, 461
16 F.3d 1123, 1126-27 (9th Cir. 2006).

17 Here, as noted, the California Supreme Court summarily denied review of petitioner’s
18 claims. The Court of Appeal thus was the highest state court to address the merits of
19 petitioner’s claims in a reasoned decision, and it is that decision which this Court reviews
20 under § 2254(d). See Ylst v. Nunnemaker, 501 U.S. 797, 803-04 (1991); Barker v. Fleming,
21 423 F.3d 1085, 1091-92 (9th Cir. 2005).

22 B. Petitioner’s Claim

23 Under California law, prisoners serving indeterminate life sentences, like petitioner
24 here, become eligible for parole after serving minimum terms of confinement required by
25 statute. In re Dannenberg, 34 Cal. 4th 1061, 1078 (2005). Regardless of the length of time
26 served, “a life prisoner shall be found unsuitable for and denied parole if in the judgment of
27 the panel the prisoner will pose an unreasonable risk of danger to society if released from
28 prison.” Cal. Code Regs. tit. 15 (“CCR”), § 2402(a). In making the determination as to

1 whether a prisoner is suitable for parole, the Board must consider various factors specified by
2 state statute and parole regulations. In re Rosenkrantz, 29 Cal. 4th 616, 654 (2002); see CCR
3 § 2402(b)–(d). When a state court reviews a Board’s decision denying parole, the relevant
4 inquiry is whether “some evidence” supports the decision of the Board that the inmate poses
5 a current threat to public safety. In re Lawrence, 44 Cal. 4th 1181, 1212 (2008).

6 As noted, petitioner claims the Board’s decision to deny him a parole date violated his
7 federal constitutional right to due process because the decision was not supported by some
8 evidence that petitioner at such time posed a danger to society if released, but, instead, was
9 based solely on the unchanging circumstances of the commitment offense. Federal habeas
10 corpus relief is unavailable for an error of state law. Swarthout v. Cooke, 131 S. Ct. 859, 861
11 (per curiam) (2011). Under certain circumstances, however, state law may create a liberty or
12 property interest that is entitled to the protections of federal due process. In particular, while
13 there is “no constitutional or inherent right of a convicted person to be conditionally released
14 before the expiration of a valid sentence,” Greenholtz v. Inmates of Nebraska Penal & Corr.
15 Complex, 442 U.S. 1, 7 (1979), a state’s statutory parole scheme, if it uses mandatory
16 language, may create a presumption that parole release will be granted when, or unless,
17 certain designated findings are made, and thereby give rise to a constitutionally protected
18 liberty interest. See id. at 11-12. The Ninth Circuit has determined California law creates
19 such a liberty interest in release on parole. Cooke, 131 S. Ct. at 861-62.

20 When a state creates a liberty interest, the Due Process Clause requires fair procedures
21 for its vindication, and federal courts will review the application of those constitutionally
22 required procedures. Id. at 862. In the context of parole, the procedures necessary to
23 vindicate such interest are minimal: a prisoner receives adequate process when “he [is]
24 allowed an opportunity to be heard and [is] provided a statement of the reasons why parole
25 was denied.” Id. “The Constitution,” [the Supreme Court has held], “does not require
26 more.” Id.

27 Here, the record shows petitioner received at least the process found by the Supreme
28 Court to be adequate in Cooke. See id. (finding process adequate where petitioners “were

1 allowed to speak at their parole hearings and to contest the evidence against them, were
2 afforded access to their records in advance, and were notified as to the reasons why parole
3 was denied"). Specifically, the record shows the following: petitioner, whose native
4 language is Spanish, was provided with an interpreter and represented by counsel at the
5 hearing (Answer Ex. 1 Transcript at 2:16-21); petitioner and his counsel were provided in
6 advance of the hearing with copies of the documents reviewed by the Board and also
7 submitted additional documents for the Board's review (*id.* at 5:13-6:3); the Board read a
8 summary of the commitment offense into the record, and discussed with petitioner the
9 circumstances surrounding his commission of the offense, his personal background, his
10 parole plans, his feelings about the commitment offense and his insights into his behavior (*id.*
11 at 8:15-25:6, 40:9-42:18); the Board discussed petitioner's achievements and disciplinary
12 record while incarcerated, and the mental health reports prepared for the hearing (*id.* at
13 25:11-40:8); petitioner was questioned by his counsel about his parole plans, and both
14 petitioner and his counsel made statements advocating petitioner's release (*id.* at 42:23-
15 48:13); petitioner received a thorough explanation as to why the Board denied parole (*id.* at
16 49-57).

17 Further, because California's "some evidence" rule is not a substantive federal
18 requirement, whether the Board's decision to deny parole was supported by some evidence of
19 petitioner's current dangerousness is not relevant to this Court's decision on the instant
20 petition for federal habeas corpus relief. *Cooke*, 131 S. Ct. at 862-63. The Supreme Court
21 has made clear that the only federal right at issue herein is procedural; consequently, "it is no
22 federal concern . . . whether California's 'some evidence' rule of judicial review (a procedure
23 beyond what the Constitution demands) was correctly applied." *Id.* at 863.

24 As the record shows petitioner received all the process to which he was
25 constitutionally entitled, the Court finds the California Court of Appeal's denial of
26 petitioner's claim did not result in a decision that was contrary to, or involved an
27 unreasonable application of, clearly established federal law, and was not based on an
28 unreasonable determination of the facts in light of the evidence presented in the state court

1 proceeding. 28 U.S.C. § 2254(d). Accordingly, the petition for a writ of habeas corpus will
2 be denied.

3 **C. Certificate of Appealability**

4 A certificate of appealability will be denied with respect to petitioner's claims. See 28
5 U.S.C. § 2253(c)(1)(a); Rules Governing Habeas Corpus Cases Under § 2254, Rule 11
6 (requiring district court to issue or deny certificate of appealability when entering final order
7 adverse to petitioner). Specifically, petitioner has failed to make a substantial showing of the
8 denial of a constitutional right, as he has not demonstrated that reasonable jurists would find
9 the Court's assessment of the constitutional claims debatable or wrong. Slack v. McDaniel,
10 529 U.S. 473, 484 (2000).

11 **CONCLUSION**

12 For the reasons stated above, the Court orders as follows:

13 1. The petition for a writ of habeas corpus is hereby DENIED.
14 2. A certificate of appealability is hereby DENIED.

15 The Clerk shall enter judgment in favor of respondent and close the file.

16 **IT IS SO ORDERED.**

17 DATED: April 7, 2011

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19 MAXINE M. CHESNEY
20 United States District Judge
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